Message Text

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NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 IO-13

ACDA-07 SAJ-01 TRSE-00 /080 W

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PR 131045Z NOV 76

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC PRIORITY 8680

INFO AMEMBASSY ANKARA

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CINCEUR AND CINCSOUTH FOR POLADS

EO 11652: GDS

TAGS: PFOR YO UR

SUBJ: BREZHNEV VISIT TO YUGOSLAVIA

REF: (A) BELGRADE 7212 (NOTAL), (B) BELGRADE 7303 (NOTAL)

1. SUMMARY: LITTLE HAS EMERGED TO INDICATE WHAT TOPICS

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TITO-BREZHNEV DISCUSSIONS WILL CENTER AROUND. MOST SIGNI-

FICANT ISSUES APPEAR TO BE: LCY-CPSU RELATIONS, PARTICULARLY CONTENTION OVER "PROLETARIAN INTERNATIONALISM"; TREATMENT OF NONALIGNMENT; SOVIET NAVAL ACCESS TO ADRIATIC PORTS; ECONOMIC CONCERNS. AND PERENNIAL YUGOSLAV DESIRE FOR SOVIET ASSURANCES ON NON-INTERVENTION, 1955 BELGRADE DECLARATION, ETC. ALL STRENGTHENED ANEW BY GOY PUBLIC COMMENT ON PRESIDENT-ELECT CARTER'S PRE-ELECTION REMARKS RE "HYPOTHETICAL" SOVIET INVASION OF YUGOSLAVIA. END SUMMARY.

- 2. DESPITE THE POSITIVE TONE OF THE FEW PRESS PIECES WE HAVE SEEN THUS FAR, ALL HAS NOT BEEN COMPLETELY HARMONIOUS REGARDING THE BREZHNEV VISIT. BRITISH COUNSELOR TOLD POL COUNS BRITS HAD LEARNED DURING FONMIN CROSLAND'S VISIT HERE THAT SOVIETS HAD DAYS BEFORE SUBMITTED DRAFT COMMUNIQUE WHICH YUGOSLAVS FOUND "COMPLETELY UNACCEPTABLE." NUMBER OF ISSUES EXIST WHICH SEPARATE THE TWO.
- 3. "PROLETARIAN INTERNATIONALISM" AND SOVIET PRESS CONTINUED TREATMENT THEREOF HAVE BEEN SUBJECT OF CONSIDERABLE PRESS CRITICISM IN YUGOSLAVIA. DIFFERENCE OF COURSE IS FUNDAMENTAL AND MOVEMENT OF ONE SIDE TO ACCEPTING THE POSITION OF THE OTHER WOULD BE MAJOR VICTOR FOR LATTER SIDE. YUGOSLAVS CERTAINLY WILL BE SEEKING SOVIET ACKNOW-LEDGEMENT OF SOME FORM OF ECPC FORMULATION RECOGNIZING THE ACCEPTABILITY OF "DIFFERENT ROADS TO SOCIALISM." SOVIETS ON OTHER HAND HAVE COMPALINED THAT YUGOSLAV PRESS HAS NOT BEEN KEEPING TO A 1971 AGREEMENT WHICH CALLED FOR A CESSATION OF PRESS CRITICISM.
- 4. YUGOSLAVS HAVE NOT BEEN PLEASED WITH SOVIET AND EAST EUROPEAN (EXCEPT FOR ROMANIA) TREATMENT OF NONALIGNMENT. YUGOSLAVS ESPECIALLY TAKE ISSUE WITH SOVIET/EE PERSISTENCE THAT IMPORTANCE OF NONALIGNMENT IS CONDITIONED ON ITS COOPERATION WITH "SOCIALISM." YUGOSLAVS, ADDITIONALLY, WERE UPSET WITH ACCOUNTS OF THE COLOMBO NAC WHICH INCLUDED LISTS OF THE "MOST PROGRESSIVE" NA NATIONS OMITTING YUGOSLAVIA.
- 5. QUESTION OF SOVIET DESIRES FOR INCREASED NAVAL ACCESS CONFIDENTIAL

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TO YUGOSLAV ADRIATIC PORTS HAS BEEN WITH US SINCE THE EGYPTIANS ASKED THE SOVIETS TO LEAVE ALEXANDRIA. DURING A TALK ON THE BREZHNEV VISIT WITH A LOCALLY-BASED ITALIAN CORRESPONDENT, FORMER "NARODNA ARMIJA" AND "FRONT" EDITOR SIME KRONJA STATED UNSOLICITEDLY, "OF COURSE BREZHNEV WILL SPEAK OF AND WILL PRESSURE US FOR MORE NAVAL FACILITIES. BUT WE UNDERSTAND THEIR PROBLEM IN THE MEDITERRANEAN." KRONJA'S COMMENTS WERE MEANT FOR PUBLI-

CATION BUT WHETHER TO PREPARE THE PUBLIC FOR SOME CONCESSIONS TO THE SOVIETS OR TO START A BACKFIRE AGAINST CONCESSIONS IS UNCLEAR.

6. WE CANNOT GAUGE WHETHER ANYTHING MAJOR WILL DEVELOP FROM THE VISIT IN THE ECONOMIC REALM THOUGH WE UNDERSTAND YUGOSLAVS WILL PUSH FOR GREATER SOVIET IMPORTS OF THEIR GOODS. THE SOVIET UNION SUPPLIES YUGOSLAVIA WITH ROUGHLY 27 PERCENT OF ITS PETROLEUM NEEDS. CLEARLY THE YUGOSLAVS WOULD LIKE TO MAINTAIN THIS FLOW. HOWEVER, INASMUCH AS THEY PAY WORLD (VICE THE LOWER CEMA) PRICES FOR THE SOVIET PETROLEUM, IT IS UNLIKELY THE YUGOSLAVS WOULD WANT TO INCREASE THE PRESENT LEVEL AS LONG AS OTHER SOURCES ARE AVAILABLE. WHILE THE USSR HAS BECOME YUGOSLAVIA'S NUMBER ONE TRADING PARTNER, THE YUGOSLAVS HAVE BEEN SLOW IN PICKING UP THE CREDITS MOST RECENTLY OFFERED BY THE

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SOVIETS. AND WE KNOW OF NOTHING THE YUGOSLAVS CAN PRODUCE THAT THE SOVIETS CANNOT GET DOMESTICALLY OR JUST AS EASILY ELSEWHERE.

7. GOY PUBLIC STATEMENT ON PRESIDENT-ELECT CARTER'S PRE-LECTION ANSWER TO "HYPOTHETICAL" QUESTION REGARDING SOVIET INVASION OF YUGOSLAVIA MAY HAVE MADE THIS ISSUE ONE WHICH UNAVOIDABLY WOULD HAVE TO BE RAISED. HOWEVER, YUGOSLAV PRESS RESPONDED POSITIVELY TO CARTER'S POST-ELECTION RESPONSE AND NOTHING CONFIDENTIAL

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HAS BEEN WRITTEN FOR SEVERAL DAYS. THIS DOES NOT MEAN THE YUGOSLAVS WILL NOT SEEK SOME WAY TO OBTAIN SOVIET ASSURANCES ON THIS MATTER--IT IS ALWAYS THEIR NUMBER ONE REQUEST OF SOVIETS AND LIES AT ROOT OF DEMANDS FOR REFERENCES TO 1955 BELGRADE DECLARATION. TANJUG EDITOR GAVRILOVIC STRESSED THIS POINT WITH CHARGE' RECENTLY.

8. FSFA SPOKESMAN KALEZIC AT HIS NOV 11 PRESS BRIEFING
"UNOFFICIALLY" STATED THAT GOY ATTACHES "GREAT
IMPORTANCE" TO THE NOV 15-17 BREZHNEV VISIT. BILATERAL
RELATIONS "HAVE BEEN ON THE ASCENT FOR MANY YEARS
IN ALL SPHERES, PARTICULARLY IN ECONOMIC COOPERATION."
HE ADDED THAT THE "SUCCESSFUL DEVELOPMENT" OF LCY-CPSU
COOPERATIONS WILL RECEIVE A "SPECIAL PLACE" IN THE TALKS.
THE INTERNATIONAL MATTERS KALEZIC MENTIONED FOR DISCUSSION
WILL BE CSCE, COLOMBO NAC, ECPC AND "CONTEMPORARY TRENDS
IN THE INTERNATIONAL WORKERS MOVEMENT."

9.SINCE THE ORIGINAL ANNOUNCEMENT PUBLISHED NOV 2
YUGOSLAV MEDIA HAS CARRIED VERY LITTLE ON THE VISIT.
ALL NOV 12 DAILIES CARRY KALEZIC'S COMMENTS. BUT
ONLY COMMENTARIES THUS FAR HAVE BEEN FROM POLITIKA'S
MOSCOW CORRESPONDENT BAJALSKI ON NOV 3 (SEE REF A)
AND NIN'S FOREIGN EDITOR MIODRAG MAROVIC IN EDITION ISSUED
NOV 12 (MAROVIC IS THOROUGHLY DISLIKED BY SOVIETS
HERE, AN EMOTION HE RETURNS WITH GUSTO). AS LATE AS
NOV 5 BOTH BORBA AND POLITIKA HAD ARTICLES FROM
MOSCOW CONTAINING VEILED CRITICISM OF RECENT SOVIET
ARTICLES: BORBA ON A "KRASNAYA ZVEZDA" PIECE ON "THE
INDESTRICTIBLE ALLIANCE, UNITY, AND MONOLITHISM OF THE
SOCIALIST COMMUNITY; AND POLITIKA ON AN "IZVESTIYA"
ARTICLE ON FOREIGN POLICY "COORDINATION" OF "SOCIALIST"

COUNTRIES.

10. WHILE OVER THE WEEKEND THE YUGOSLAV PRESS PROBABLY WILL BE DOING MORE, WE RECALL THAT FOR DAYS PRIOR TO CEAUSESCU'S RECENT STAY IN YUGOSLAVIA, THE LOCAL PRESS CARRIED MANY PIECES OF DIFFERENT ASPECTS OF YUGOSLAV-ROMANIAN RELATIONS. (THE BRITS HERE NOTED, HOWEVER, THAT THE MAJOR ARTICLE ON FONSEC CROSLAND'S VISIT APPEARED THE DAY OF HIS ARRIVAL.)

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11. MAROVIC WRITES IN NIN THAT FIVE PREVIOUS TITO-BREZHNEV MEETINGS AND NUMEROUS OTHER HIGH LEVEL AND SPECIALIST EXCHANGES CONFIRM THAT "COOPERATION BETWEEN THE TWO SOCIALIST COUNTRIES IS INDISPENSIBLE AND THE NEED FOR IT IS OF DURABLE NATURE." HE SAYS THAT SUMMIT MEETINGS "ARE AN OPPORTUNITY FOR ELUCIDATING VAGUE POINTS. FOR EXPLAINING DIFFERENCES AND ADOPTING THEM AS AN INEVITABILITY. WHILE EXPLORING THE IDENTITY OF VIEWS FOR FURTHER MUTUALLY COOPERATIVE STEPS." HE TERMS THE BELGRADE DECLARATION OF 1955 "THE FUNDAMENTAL DOCUMENT" FROM WHICH CONTENT THE SPIRT "EMERGED ALSO ALL SUBSEQUENT DOCUMENTS FROM TITO-BREZHNEV MEETINGS". ALL THESENYOCUMENTS "WILL SUCCESSDKLLY OPEN THE DOOR TO COOPERATION BETWEEN" THE TWO "EVEN WHEN THE DIFFICULTIES, EMERGING OCCASIONALLY, SEEMED TO BE INSURMOUNTABLE." IN THIS RESPECT. HE MENTIONS A RECENT ARTICLE IN "NOVOE VREMYA" THAT STATED IT "IS INEVITABLE AND ABSOLUTELY NORMAL" THAT "THE EXPERIENCE AND DEVELOPMENT OF SOCIALISM CANNOT BUT SPELL DISPUTES". MAROVIC'S TONE IS TO SAY THE LEAST TENTATIVE AND COOL.

12. IN THE MIDST OF RUMORS ABOUT A WITHDRAWAL BY TITO FROM ACTIVE POLITICS, HUNGARIAN COUNSELOR SAID TO POL COUNS THAT AS SOVIETS CONSIDER THIS MAY BE THIER LAST MEETING WITH TITO THEY ATTACH SPECIAL IMPORTANCE TO GETTING HIS STAMP OF APPROVAL ON COMMUNIQUE WHICH WILL SET IN CONCRETE FUTURE COURSE OF YUGOSLAV-SOVIET RELATIONS AND COMMIT HIS SUCCESSORS. (AND YUGOSLAVS HAVE BEEN HEARD TO "JOKE" THAT BREZHNEV COMING HERE TO SIGN TITO'S LAST WILL AND TESTAMENT.)

13. IN PAST TWO WEEKS TITO'S PUBLIC ACTIVITIES HAVE BEEN BOLDLY CHRONICLED BY YUGOSLAV MEDIA, OBVIOUSLY TO DEMONSTRATE THAT THE OCTOGENERIC YUGOSLAV LEADER IS IN GOOD HEALTH. HIS ATTENDANCE AT A PRESIDENCY MEETING LAST WEEK, A TRIP TO BOSNIA-HERZOGOVINA AND RECEIVING THE FINNISH PARLIAMENTARY PRESIDENT RECEIVED PROLONGED COVERAGE MORE AS MEDIA EVENTS THAN FOR ANY SUBSTANCE. THE

RELATIONSHIP OF THIS TO THE BREZHNEV VISIT IS INDIRECT BUT SHOWS THE YUGOSLAV PUBLIC THAT TITO IS WELL ENOUGH CONFIDENTIAL

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TO HANDLE HIS "YOUNGER" VISITOR. SWEITZER

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